

# ENDNOTES

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  108. INL, response to SIGIR data call, 10/16/2012; ABO, response to SIGIR data call, 1/18/2012; CENTCOM OIG, information provided to SIGIR audits, 1/14/2013; NEA-I, responses to SIGIR data calls, 9/28/2011, 9/20/2012, 9/25/2012, 10/1/2012, and 10/2/2012; USACE, response to SIGIR data call, 10/1/2012; U.S. Embassy-Baghdad, responses to SIGIR data calls, 10/5/2011, 1/4/2012, 4/3/2012, 7/3/2012, 10/1/2012; SIGIR Audit 11-007, “Iraq Relief and Reconstruction Fund I: Report on Apportionments, Expenditures, and Cancelled Funds,” 12/28/2010; OUSD(C), response to SIGIR data call, 10/2/2012; P.L. 108-106; P.L. 108-11; P.L. 109-102; P.L. 109-13; P.L. 109-234; P.L. 109-289; P.L. 110-137; P.L. 110-149; P.L. 110-161; P.L. 110-252; P.L. 110-28; P.L. 110-5; P.L. 110-92; P.L. 111-117; P.L. 111-212; P.L. 111-32; P.L. 111-8; P.L. 112-10; P.L. 112-74.
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  110. CPA, info memo, Chief of Staff to CPA Staff, “President’s Supplemental—CPA Program Management Office,” unclassified, 9/9/2003.
  111. SIGIR, *Hard Lessons: The Iraq Reconstruction Experience*, 2/2009, p. 103.
  112. SIGIR, *Hard Lessons: The Iraq Reconstruction Experience*, 2/2009, p. 105, and *Iraq Reconstruction: Lessons in Contracting and Procurement*, 7/2006, p. 25. In June 2003, the Assistant Secretary of the Army-ATL established a contracting cell in Iraq, called the Head of Contracting Activity (HCA), to execute contracting for the IRRF 2. For a discussion of the challenges of contracting the IRRF, see SIGIR’s *Iraq Reconstruction: Lessons in Contracting and Procurement*.
  113. NEA-I, response to SIGIR data call, 9/20/2012; SIGIR Audit 11-007, “Iraq Relief and Reconstruction Fund I: Report on Apportionments, Expenditures, and Cancelled Funds,” 12/28/2010, and *Quarterly and Semiannual Reports to the United States Congress*, 3/30/2004–10/30/2012.
  114. P.L. 108-106.
  115. SIGIR, *Quarterly Report to the United States Congress*, 4/30/2006, p. 5.
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  117. P.L. 109-13; P.L. 109-234; P.L. 109-289; P.L. 110-28; P.L. 110-161; P.L. 110-252; P.L. 111-32; P.L. 111-212; P.L. 112-10.
  118. P.L. 108-11; P.L. 108-106; P.L. 108-287; P.L. 109-13; P.L. 109-102; P.L. 109-148; P.L. 109-34; P.L. 109-289; P.L. 110-28; P.L. 110-92; P.L. 110-116; P.L. 110-137; P.L. 110-149; P.L. 110-61; P.L. 110-252; P.L. 111-32; P.L. 111-117; P.L. 111-118; P.L. 111-212; P.L. 112-10; P.L. 112-74; ABO, response to SIGIR data call, 1/18/2012; BBG, response to SIGIR data call, 3/7/2011; DCAA, response to SIGIR data call, 10/4/2011; DoJ, Justice Management Division, response to SIGIR data call, 10/9/2012; DoS, PM, response to SIGIR data call, 7/6/2011; DoS, “Congressional Budget Justification: Foreign Assistance,” Summary Tables, FY 2009–FY 2011; DoS, “Executive Budget Summary Function 150 & Other International Programs, Fiscal Year 2013,” p. 173; DRL, response to SIGIR data call, 7/9/2012; ECA, response to SIGIR data call, 4/14/2010; OMB, response to SIGIR data call, 6/21/2010; INL, response to SIGIR data call, 10/16/2012; USAID, “U.S. Overseas Loans and Grants [Greenbook],” 2008; U.S. Treasury, OTA, “Office of Technical Assistance Overview,” 12/30/2005; TFBSO, response to SIGIR data call, 1/4/2011; SIGIR Audit 11-007, “Iraq Relief and Reconstruction Fund I: Report on Apportionments, Expenditures, and Cancelled Funds,” 12/28/2010; USAID, responses to SIGIR



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  120. The total for regular appropriations includes FY 2009 "bridge" funding, which was forward-funded in the FY 2008 supplemental appropriations. DoD, "FY 2005 Supplemental Request for Operation Iraqi Freedom (OIF), Operation Enduring Freedom (OEF), and Operation Unified Assistance," 2/2005, pp. 78–79; DoD, "FY 2006 Supplemental Request for Operation Iraqi Freedom (OIF) and Operation Enduring Freedom (OEF)," 2/2006, pp. 60–61; DoD, "Amendment to FY 2007 Emergency Supplemental Request for the Global War on Terror," 3/2007, p. 5; DoD, "FY 2007 Emergency Supplemental Request for the Global War on Terror," 2/2007, pp. 38–49; DoD, "FY 2008 Global War on Terror Request," 2/2007, pp. 34–40; DoD, "FY 2008 Global War on Terror Amendment, Department of Defense," 10/2007, pp. 26–27; DoD, "FY 2009 Global War on Terror Bridge Request," 5/2008, pp. 15–16; DoD, "FY 2009 Supplemental Request," 4/2009, pp. 41–43; DoD, "FY 2011 Budget Request Overview," 2/2010, pp. 6–8–6–9; P.L. 109-13; P.L. 109-234; P.L. 109-252; P.L. 109-289; P.L. 110-28; P.L. 110-161; P.L. 111-32; P.L. 111-212; P.L. 112-10.
  121. OUSD(C), response to SIGIR data call, 10/2/2012; SIGIR, *Quarterly and Semiannual Reports to the United States Congress*, 3/30/2004–10/30/2012.
  122. OUSD(C), response to SIGIR data call, 10/2/2012; SIGIR, *Quarterly and Semiannual Reports to the United States Congress*, 3/30/2004–10/30/2012.
  123. OUSD(C), response to SIGIR data call, 10/2/2012; P.L. 109-13; P.L. 109-234; P.L. 109-252; P.L. 109-289; P.L. 110-28; P.L. 110-161; P.L. 111-32; P.L. 111-212; P.L. 112-10.
  124. OUSD(C), response to SIGIR data call, 10/2/2012; SIGIR, *Quarterly and Semiannual Reports to the United States Congress*, 3/30/2004–10/30/2012.
  125. OUSD(C), response to SIGIR data call, 10/2/2012; SIGIR, *Quarterly and Semiannual Reports to the United States Congress*, 3/30/2004–10/30/2012.
  126. P.L. 112-10; SIGIR Audit 12-016, "Interim Report on Spend Plans for Fiscal Years 2011–2012 Iraq Security Forces Fund," 4/2012; OSC-I, response to SIGIR data call, 4/2/2012. The Congress originally appropriated \$1.50 billion to the ISFF in FY 2011 against the Administration's request of \$2.00 billion, but DoD later requested and received Congressional approval to reprogram \$345 million of the ISFF to meet DoD needs in Afghanistan and other mission areas, thus reducing FY 2011 ISFF budget authority to \$1.145 billion.
  127. SIGIR Audit 12-018, "Status of Fiscal Years 2011–2012 Iraq Security Forces Fund," 7/27/2012, p. 3.
  128. P.L. 109-102; P.L. 109-234; P.L. 110-28; P.L. 110-92; P.L. 110-137; P.L. 110-149; P.L. 110-161; P.L. 110-252; P.L. 111-32; P.L. 111-117; P.L. 112-10; P.L. 112-74.
  129. NEA-I, responses to SIGIR data calls, 9/28/2011, 9/25/2012, 10/1/2012, and 10/2/2012; USACE, response to SIGIR data call, 10/1/2012; U.S. Embassy-Baghdad, responses to SIGIR data calls, 10/5/2011, 1/4/2012, 4/3/2012, 7/3/2012, and 10/1/2012; SIGIR, *Quarterly and Semiannual Reports to the United States Congress*, 3/30/2004–10/30/2012.
  130. P.L. 109-102; House Report 109-265, to accompany H.R. 3057, 11/2/2005, p. 86; P.L. 109-234; House Report 109-494, to accompany H.R. 4939, 6/8/2006, pp. 95–96; P.L. 110-28; House Report 110-107, to accompany H.R. 1591, 4/24/2007, pp. 202–204; P.L. 110-92; P.L. 110-137; P.L. 110-149; P.L. 110-161; House Appropriations Committee, "Consolidated Appropriations Act, 2008, Committee Print: Division J—Department of State, Foreign Operations, and Related Programs Act, 2008," 1/30/2008, pp. 2177–2178, 2208; P.L. 110-252; Senate Explanatory Statement, to accompany H.R. 2642, 6/26/2008; P.L. 111-32; Conference Report 111-151, to accompany H.R. 2346, 6/12/2009, pp. 127–129; P.L. 111-117; Conference Report 111-366, to accompany H.R. 3288, 12/8/2009, pp. 1466, 1470; DoS, "Foreign Operations Congressional Budget Justification, FY 2006," p. 448; House Document 109-90, "Request for FY 2006 Budget Amendments," 2/28/2006, p. 26; DoS, "Foreign Operations Congressional Budget Justification, FY 2008," pp. 48, 128–129, 138, 490; DoS and USAID, "Supplemental Appropriations Justification, FY 2008," p. 38; DoS, "Foreign Operations Congressional Budget Justification, FY 2009," pp. 543–544; DoS and USAID, "Supplemental Justification, FY 2009," pp. 40–43; DoS, "Foreign Operations Congressional Budget Justification, Annex: Regional Perspectives, FY 2010," pp. 421–426; DoS, "Foreign Operations Congressional Budget Justification, Annex: Regional Perspectives, FY 2011," pp. 471–477; DoS, "Foreign Operations Congressional Budget Justification, Annex: Regional Perspectives, FY 2012," pp. 522–528; USAID, "USAID Awards Community Stabilization Program in Iraq," 8/11/2006.
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  132. NEA-I, responses to SIGIR data calls, 9/28/2011, 9/25/2012, 10/1/2012, and 10/2/2012; U.S. Embassy-Baghdad, responses to SIGIR data calls, 10/5/2011, 1/4/2012, 4/3/2012, 7/3/2012, and 10/1/2012; USACE, response to SIGIR data call, 10/1/2012.
  133. NEA-I, responses to SIGIR data calls, 9/28/2011, 9/25/2012, 10/1/2012, and 10/2/2012; U.S. Embassy-Baghdad, responses to SIGIR data calls, 10/5/2011, 1/4/2012, 4/3/2012, 7/3/2012, and 10/1/2012; USACE, response to SIGIR data call, 10/1/2012; SIGIR, *Quarterly and Semiannual Reports to the United States Congress*, 4/30/2007–4/30/2011.
  134. SIGIR Audit 05-014, "Management of Commander's Emergency Response Program for Fiscal Year 2004," 10/13/2005, p. 2.
  135. P.L. 108-106.
  136. ABO, response to SIGIR data call, 1/18/2012; CENTCOM OIG, information provided to SIGIR Audits, 1/14/2013.
  137. SIGIR, *Quarterly and Semiannual Report to the United States Congress*, 1/30/2011, Insert, and Audit 11-021, "Management of the Iraq Commander's Emergency Response Program Needs to Be Improved (Interim Report)," 7/29/2011, pp. 1–2.
  138. ABO, response to SIGIR data call, 1/18/2012; CENTCOM OIG, information provided to SIGIR Audits, 1/14/2013.
  139. ABO, responses to SIGIR data call, 7/14/2011 and 7/15/2011; P.L. 112-10.
  140. ABO, response to SIGIR data call, 1/18/2012; CENTCOM OIG, information provided to SIGIR Audits, 1/14/2013.
  141. ABO, response to SIGIR data call, 1/18/2012; CENTCOM OIG, information provided to SIGIR Audits, 1/14/2013.
  142. ABO, response to SIGIR data call, 1/18/2012; CENTCOM OIG, information provided to SIGIR audits, 1/14/2013; SIGIR, *Quarterly and Semiannual Reports to the United States Congress*, 3/30/2004–10/30/2012.
  143. SIGIR, *Quarterly and Semiannual Report to the United States Congress*, 1/30/2011, Insert.
  144. GOI officials, SIGIR interviews, 9/2012–11/2012.
  145. SIGIR, *Quarterly and Semiannual Report to the United States Congress*, 1/30/2011, Insert.
  146. ABO, responses to SIGIR data calls, 10/4/2010, 10/8/2010, 12/6/2010, 12/22/2010, 4/5/2011, 4/18/2011, 7/5/2011, 7/14/2011, 10/18/2011, and 1/18/2012; USF-I, response to SIGIR data call, 1/3/2012.
  147. P.L. 112-36, Section 117; U.S. House of Representatives, 112th Congress, H.R. 2219, "Making Appropriations for the Department of Defense for the Fiscal Year Ending September 30, 2012, and for Other Purposes," 7/8/2011, Sec. 9005; House Report 112-110 to accompany H.R. 2219, 6/16/2011, p. 298.
  148. ABO, response to SIGIR data call, 1/18/2012; CENTCOM OIG, information provided to SIGIR Audits, 1/14/2013.
  149. SIGIR, *Quarterly Report to the United States Congress*, 10/30/2011, p. 27.
  150. P.L. 109-102; P.L. 109-234; P.L. 110-5; P.L. 110-28; P.L. 110-161; P.L. 110-252; P.L. 111-8; P.L. 111-32; P.L. 111-117; P.L. 111-212; P.L. 112-10; P.L. 112-74.
  151. INL, response to SIGIR data call, 10/16/2012.
  152. INL, response to SIGIR data call, 4/2/2012.
  153. INL, response to SIGIR data call, 10/1/2012.
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  155. U.S. Embassy-Baghdad, response to SIGIR data call, 10/1/2012.
  156. PRM, response to SIGIR data call, 10/1/2012.
  157. P.L. 108-11; P.L. 108-106; P.L. 108-287; P.L. 109-13; P.L. 109-102; P.L. 109-148; P.L. 109-34; P.L. 109-289; P.L. 110-28; P.L. 110-92; P.L. 110-116; P.L. 110-137; P.L. 110-149; P.L. 110-61; P.L. 110-252; P.L. 111-32; P.L. 111-117; P.L. 111-118; P.L. 111-212; P.L. 112-10, P.L. 112-74; ABO, response to SIGIR data call, 1/18/2012; BBG, response to SIGIR data call, 3/7/2011; DCAA, response to SIGIR data call, 10/4/2011; DoJ, Justice Management Division, response to SIGIR data call, 10/9/2012; DoS, PM, response to SIGIR data call, 7/6/2011; DoS, "Congressional Budget Justification: Foreign Assistance," Summary Tables, FY 2009–FY 2011; DoS, "Executive Budget Summary Function 150 & Other International Programs, Fiscal Year 2013," p. 173; DRL, response to SIGIR data call, 7/9/2012; ECA, response to SIGIR data call, 4/14/2010; OMB, response to SIGIR data call, 6/21/2010; INL, response to SIGIR data call, 10/16/2012; USAID, "U.S. Overseas Loans and Grants [Greenbook]," 2008; U.S. Treasury, OTA, "Office of Technical Assistance Overview," 12/30/2005; TFSO, response to SIGIR data call, 1/4/2011; SIGIR Audit 11-007, "Iraq Relief and Reconstruction Fund 1: Report on Apportionments, Expenditures, and Cancelled Funds," 12/28/2010; USAID, responses to SIGIR data calls, 1/12/2009, 4/8/2009, 10/2/2012, and 10/15/2012; U.S. Embassy-Baghdad, responses to SIGIR data calls, 10/3/2009, 10/5/2011, 1/4/2012, 4/3/2012, 7/3/2012, and 10/1/2012; NEA-I, responses to SIGIR data calls, 10/4/2012, 10/6/2010, 4/15/2011, 9/28/2011, 9/20/2012, 9/27/2012, 9/25/2012, 10/1/2012, 10/2/2012, and 10/10/2012; OUSD(C), "United States Department of Defense Fiscal Year 2012 Budget Request," Overview, 2/2012, p. 66, and responses to SIGIR data calls, 10/14/2010 and 10/2/2012; USACE, responses to SIGIR data calls, 10/6/2008 and 10/1/2012.
  158. OSC-I, response to SIGIR data call, 10/2/2012.
  159. P.L. 108-11; P.L. 108-106; P.L. 108-287; P.L. 109-13; P.L. 109-102; P.L. 109-148; P.L. 109-34; P.L. 109-289; P.L. 110-28; P.L. 110-92; P.L. 110-116; P.L. 110-137; P.L. 110-149; P.L. 110-61; P.L. 110-252; P.L. 111-32; P.L. 111-117; P.L. 111-118;

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160. This \$246 million includes FY 2013 funding and does not match the SIGIR total listed in the "U.S. Appropriated Funds" table, which only accounts for funds through FY 2012.
161. P.L. 108-11; P.L. 108-106; P.L. 108-287; P.L. 109-13; P.L. 109-102; P.L. 109-148; P.L. 109-34; P.L. 109-289; P.L. 110-28; P.L. 110-92; P.L. 110-116; P.L. 110-137; P.L. 110-149; P.L. 110-61; P.L. 110-252; P.L. 111-32; P.L. 111-117; P.L. 111-118; P.L. 111-212; P.L. 112-10, P.L. 112-74; ABO, response to SIGIR data call, 1/18/2012; BBG, response to SIGIR data call, 3/7/2011; DCAA, response to SIGIR data call, 10/4/2011; DoJ, Justice Management Division, response to SIGIR data call, 10/9/2012; DoS, PM, response to SIGIR data call, 7/6/2011; DoS, "Congressional Budget Justification: Foreign Assistance," Summary Tables, FY 2009–FY 2011; DoS, "Executive Budget Summary Function 150 & Other International Programs, Fiscal Year 2013," p. 173; DRL, response to SIGIR data call, 7/9/2012; ECA, response to SIGIR data call, 4/14/2010; OMB, response to SIGIR data call, 6/21/2010; INL, response to SIGIR data call, 10/16/2012; USAID, "U.S. Overseas Loans and Grants [Greenbook]," 2008; U.S. Treasury, OTA, "Office of Technical Assistance Overview," 12/30/2005; TFBSO, response to SIGIR data call, 1/4/2011; SIGIR Audit 11-007, "Iraq Relief and Reconstruction Fund I: Report on Apportionments, Expenditures, and Cancelled Funds," 12/28/2010; USAID, responses to SIGIR data calls, 1/12/2009, 4/8/2009, 10/2/2012, and 10/15/2012; U.S. Embassy-Baghdad, responses to SIGIR data calls, 10/3/2009, 10/5/2011, 1/4/2012, 4/3/2012, 7/3/2012, and 10/1/2012; NEA-I, responses to SIGIR data calls, 10/4/2012, 10/6/2010, 4/15/2011, 9/28/2011, 9/20/2012, 9/27/2012, 9/25/2012, 10/1/2012, 10/2/2012, and 10/10/2012; OUSD(C), "United States Department of Defense Fiscal Year 2012 Budget Request," Overview, 2/2012, p. 66, and responses to SIGIR data calls, 10/14/2010 and 10/2/2012; USACE, responses to SIGIR data calls, 10/6/2008 and 10/1/2012.
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